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U.S. DISTRICT COURT EASTERN DISTRICT OF LOUISIAN: 2010 MAY 26 PM 12: 04

LORETTA G. WHYTE CLERK

## UNITED STATES DISTRICT COURT EASTERN DISTRICT OF LOUISIANA



UNITED STATES OF AMERICA

CRIMINAL NO. 10-081

SECTION: K (3)

JOSEPH BASEL STAN DAI ROBERT FLANAGAN JAMES O'KEEFE VIOLATION: 18 U.S.C. § 1036(a)

18 U.S.C. § 2

## **FACTUAL BASIS**

The defendants, **JOSEPH BASEL**, **STAN DAI**, **ROBERT FLANAGAN**, and **JAMES O'KEEFE** (collectively, "the defendants"), have agreed to plead guilty as charged to the onecount Bill of Information charging them with misdemeanor entry, or causing the entry, by false
pretenses to real property of the United States, in violation of Title 18, United States Code,
Sections 1036(a)(1), (b)(2), and 2. In pleading guilty, the defendants admit the following facts as
set forth below.

Should this matter have gone to trial, the Government would have proved beyond a reasonable doubt, through the introduction of competent testimony and admissible evidence, the following facts to support the allegations charged by the United States Attorney in the Bill of

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## Information:

The Hale Boggs Federal Building, located at 500 Poydras Street, New Orleans, Louisiana 70130, is owned and operated by the United States of America and managed by the United States General Services Administration (hereinafter "GSA"). The Hale Boggs Federal Building houses the offices of numerous federal agencies and federal officials, including the New Orleans office of United States Senator Mary Landrieu. As such, the office constitutes real property belonging to the United States.

In addition to Title 18, United States Code, Section 1036, there are additional rules and regulations governing conduct on federal property. These rules and regulations are codified in various portions of the United States Code, Title 41 of the Code of Federal Regulations, and in the Local Rules. These types of laws, regulations and rules are meant to insure the safety and security of the occupants, visitors, proceedings and buildings of the Federal government.

The General Services Administration ("GSA"), the United States Marshals Service, the Court Security Officers, the Federal Protective Service, and the Federal Bureau of Investigation, among others, are tasked, individually and collectively, with maintaining the highest level of security for federal buildings in order to prevent incidents that could jeopardize the safety and security of people with business in the Federal Complex. As such, conduct in all offices contained in the Federal Complex is governed by all of the laws, regulations, and rules referenced above.

On or about January 20, 2010, JOSEPH BASEL ("BASEL"), STAN DAI ("DAI"), ROBERT FLANAGAN ("FLANAGAN"), and JAMES O'KEEFE ("O'KEEFE"), met for the purpose of discussing a variety of topics, including possible scenarios to engage the staff of

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Senator Landrieu and record the interactions using audio and visual equipment.

On or about the afternoon of January 23, 2010, FLANAGAN received a phone call from O'KEEFE, during which O'KEEFE invited FLANAGAN to participate in their activities concerning Senator Landrieu's office. O'KEEFE further invited FLANAGAN to meet the next day to finalize the details and coordinate with the other participants.

On or about Sunday, January 24, 2010, BASEL, DAI, FLANAGAN, and O'KEEFE, met to practice how they would interact with Senator Landrieu's staff and record the interaction with the Senator's staff the next day. During this meeting, the defendants discussed what they would wear—disguises to make them look like telephone repairmen—and what equipment they would use to record the interaction.

At approximately 10:00 a.m. on or about January 25, 2010, BASEL, FLANAGAN, and O'KEEFE met at an office located near the Federal Complex to finalize their plan, check the recording devices, and mount a small video camera in one of the disguises. During the meeting O'KEEFE explained to BASEL and FLANAGAN how the recording equipment worked and directed them how to position themselves inside of the office.

On or about January 25, 2010, at approximately 11:00 a.m., BASEL, FLANAGAN, and O'KEEFE entered the Hale Boggs Federal Building and passed through the security screening.

DAI remained outside of the building to provide support for BASEL, FLANAGAN, and O'KEEFE. BASEL and FLANAGAN each dressed in blue denim pants, a blue work shirt, a light fluorescent green vest, a tool belt, and carried a white, construction-style hard hat. At least one hard hat contained a video recording device, with a small camera installed on the brim of the hat. O'KEEFE instructed BASEL and FLANAGAN to wait for him to enter the Senate office

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first and to come in shortly thereafter. O'KEEFE then entered the New Orleans office of United States Senator Mary Landrieu. Shortly thereafter, BASEL and FLANAGAN entered the office.

Upon entering the Senate office, BASEL and FLANAGAN stated to members of Senator Landrieu's staff that they were repair technicians from the telephone company and were there to follow up on reports of problems with the telephone system. BASEL and FLANAGAN were each wearing a white, hard construction hat, a tool belt, a fluorescent vest, and denim pants and tops. When BASEL and FLANAGAN entered the office, O'KEEFE positioned a digital recording device made to look like a cellular telephone in his hand so as to record BASEL and FLANAGAN.

One of Senator Landrieu's staff members (WITNESS 1) told **BASEL** and **FLANAGAN** that she did not report any phone problems and that the office was not experiencing any issues with the phone system. WITNESS 1 then turned her attention to **O'KEEFE** and asked if she could help him. **O'KEEFE** responded that he was waiting for a friend, who had asked him to meet her in Senator Landrieu's office.

BASEL asked WITNESS 1 for permission to test the phone system, and WITNESS 1 directed him to a phone sitting on a desk reserved for a staff member for Senator Landrieu. BASEL then walked behind the desk, lifted the phone handset from the cradle, questioned whether there was a dial tone, and handled the receiver. BASEL and FLANAGAN also pretended to call the phone with cellular phones in their possession. They told WITNESS 1 that they could not get through. O'KEEFE recorded these interactions.

BASEL also stated that he and FLANAGAN needed to perform repair work on the main telephone system and asked to be taken to the "central box." WITNESS 1 stated that she did not

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know anything about the inner workings of the office phone system and told **BASEL** and **FLANAGAN** that they would have to speak with a representative from GSA about it.

While in the office, in keeping with the pretextual story, O'KEEFE represented to

BASEL and FLANAGAN that he had recently attempted to place a call to the office of Senator

Landrieu but that the call "wouldn't go through."

Subsequently, WITNESS 1 requested that **BASEL** and **FLANAGAN** accompany WITNESS 1 to the main GSA office. Both men accompanied WITNESS 1 to the GSA office.

In the hallway outside the GSA office, WITNESS 1, with BASEL and FLANAGAN following her, encountered a manager with GSA. WITNESS 1 explained to the GSA employee that BASEL and FLANAGAN had come to Senator Landrieu's office to repair the phone system, which was not in need of repair.

BASEL and FLANAGAN again said they were telephone repairmen, and BASEL asked the GSA employee to take them to the phone system's "central box" so that they could perform repair work.

The GSA employee asked BASEL and FLANAGAN if they had a work order or credentials. BASEL and FLANAGAN responded that the work order and their credentials were in their truck, which was parked just outside of the building. The GSA employee then informed BASEL and FLANAGAN that he would escort them to their truck so that they could provide the work order to him and present their credentials to him.

While WITNESS 1 took **BASEL** and **FLANAGAN** to the GSA office, **O'KEEFE** remained in Senator Landrieu's office. He continued to record the office and the remaining staff members. **O'KEEFE** stayed in the office for approximately six more minutes before pretending

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to take a phone call from "Sam" and leaving the office.

Investigators with the Federal Bureau of Investigation and the United States Marshal's Office would testify that, in individual interviews on or about January 25, 2010, BASEL and FLANAGAN admitted that they were not telephone repairmen and that they entered the office of Senator Landrieu under false pretenses. O'KEEFE further admitted that he planned the activity and recorded BASEL and FLANAGAN inside of Senator Landrieu's office.

Investigators would further testify that BASEL, DAI, FLANAGAN, and O'KEEFE each admitted in individual interviews that they collectively brain stormed scenarios to engage the Senator's staff in conversation, which they would record. BASEL, DAI, FLANAGAN, and O'KEEFE admitted that they worked together in the planning, coordination, and preparation of the activities.

In this case, further investigation did not uncover evidence that the defendants intended to commit any felony after the entry by false pretenses despite their initial statements to the staff of the Senatorial office and GSA requesting access to the central phone system. Instead, the Government's evidence would show that the defendants misrepresented themselves and their purpose for gaining access to the central phone system to orchestrate a conversation about phone calls to the Senator's staff and capture the conversation on video, not to actually tamper with the phone system, or to commit any other felony.

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Both the Government and the defendants, JOSEPH BASEL, STAN DAI, ROBERT FLANAGAN, and JAMES O'KEEFE, do hereby stipulate and agree that the above facts are true and that they set forth a sufficient factual basis for the crime to which the defendants are pleading guilty.

5/26/10

Date

APPROVED AND ACCEPTED:

Assistant United States Attorney Illinois Bar Roll No. 6282956

EL J. MADIGAN, ESQ.

Attorney for the Defendant

Washington D.C. Bar Roll No.